

## Message Text

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TO USDELMC

C O N F I D E N T I A L STATE 014590

FOL REPEAT OF STATE 014590 TO NATO ALL NATO CAPITALS SHAPE

USLOSACLANT NORVA CINCLANT NORVA USCINCEUR VAIHAIGEN GERMANY JAN 22

QTE:

C O N F I D E N T I A L STATE 014590

E.O. 11652: GDS

TAGS: MARR, NATO

SUBJECT: CIVIL EMERGENCY PLANNING AS A SUPPORTING

-- ELEMENT OF NATO CONVENTIONAL CAPABILITY

REF: A) NATO 6312, B) JCS 191723ZSEP74,

-- C) STATE 205801

JOINT STATE/DEFENSE MESSAGE

1. THIS MESSAGE CONTAINS INSTRUCTIONS FOR THE IMPLEMENTA-  
TION OF SUBJECT PROPOSAL. MISSION AND USDELMC SHOULD  
COORDINATE AND PROCEED TO CARRY OUT THESE INSTRUCTIONS  
UNLESS UNFORESEEN PROBLEMS OF TIMING AND ATMOSPHERE WOULD  
SUGGEST RESCHEDULING.

2. FOR USDELMC:

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A. IN ACCORDANCE WITH THE RECOMMENDATION CONTAINED IN

PARA 3 OF REF A, YOU SHOULD PRESENT AS SOON AS PRACTICABLE TO THE CHAIRMAN AND MEMBERS OF THE MILITARY COMMITTEE A MEMORANDUM SETTING FORTH US PROPOSALS FOR IMPROVED COORDINATION BETWEEN CIVIL AND MILITARY RESOURCE PLANNERS. THE MEMORANDUM SHOULD PROPOSE THAT THE MILITARY COMMITTEE SEND COMMUNICATIONS TO THE SECRETARY GENERAL AND SACEUR (ALSO

SACLANT AND CINCHAN) OUTLINING REQUIREMENTS FOR (1) COORDINATION BETWEEN CIVIL AND MILITARY AGENCIES IN PLANNING FOR THE UTILIZATION OF CIVIL RESOURCES TO SUPPORT NATO'S CONVENTIONAL DEFENSE CAPABILITY, AND (2) THE DEVELOPMENT OF CIVIL RESOURCE ANNEXES TO NATO CONTINGENCY AND OPERATION PLANS ALONG THE LINES EXPRESSED IN PARA 2A OF REF B. SACEUR SHOULD ALSO BE REQUESTED TO CONSIDER THE ABOVE REQUIREMENTS IN CONJUNCTION WITH THE ONGOING FLEXIBILITY STUDY.

B. IN ADDITION, THE MEMORANDUM SHOULD PROPOSE THAT THE MILITARY COMMITTEE INVITE THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE (SCEPC) TO COOPERATE IN CREATING A WORKABLE PROCEDURE AND FORUM FOR BRINGING TOGETHER NATO MILITARY AUTHORITIES WHO HAVE A WARTIME NEED FOR CIVIL RESOURCES AND THE NATIONAL AUTHORITIES WHO CONTROL THESE RESOURCES. AS OUTLINED IN PARA 3B OF REF C, THE MEMORANDUM SHOULD SUGGEST TO THE SCEPC THAT THE APPROPRIATE PLANNING BOARDS AND COMMITTEES WORK IN CLOSE COLLABORATION WITH ALLIED COMMANDERS TO PREPARE CIVIL RESOURCE ANNEXES TO NATO CONTINGENCY AND OPERATIONAL PLANS (OR EXCERPTS FROM SUCH PLANS WHEN SECURITY CONSIDERATIONS DICTATE) IN CONSONANCE WITH THE PROVISIONS OF PARA 2A OF REF B, AND THAT SUCH ANNEXES BE REVIEWED JOINTLY BY THE SCEPC AND THE MILITARY COMMITTEE.

C. IN ACCORDANCE WITH PARA 2C OF REF B, THE MEMORANDUM SHOULD FURTHER PROPOSE THAT THE MILITARY COMMITTEE INVITE THE DPC TO OVERSEE THE IMPLEMENTATION OF ITS PROPOSALS TO USE CEP IN SUPPORT OF NATO'S CONVENTIONAL CAPABILITY. SPECIFICALLY, THE MEMORANDUM SHOULD SUGGEST THAT THE DPC:

(1) ENDORSE THE PROPOSALS OF THE MILITARY COMMITTEE;  
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(2) INVITE THE SCEPC TO COOPERATE FULLY WITH THE INVITATION OF THE MILITARY COMMITTEE TO PLAN JOINTLY FOR THE PREPARATION OF CIVIL RESOURCE ANNEXES TO NATO CONTINGENCY AND OPERATIONAL PLANS;

3) REQUIRE THE MC AND THE SCEPC TO REPORT JOINTLY ON AN ANNUAL BASIS TO THE DPC THOSE AREAS WHEREIN ARRANGEMENTS

HAVE BEEN AGREED UPON FOR MILITARY REQUIREMENTS TO BE ACCOMMODATED BY CIVIL RESOURCE AUTHORITIES, AS WELL AS THOSE AREAS WHERE THE CIVIL AUTHORITIES COULD NOT SATISFY THE STATED MILITARY REQUIREMENTS;

(4) ARRANGE TO MAKE FURTHER PROBLEM-SOLVING EFFORTS TO RESOLVE THOSE SITUATIONS WHEREIN CIVIL RESOURCES APPEAR TO BE SUITABLE FOR MEETING MILITARY REQUIREMENTS BUT FOR WHICH AGREEMENT COULD NOT BE REACHED AT THE MC/SCEPC LEVEL. IN THIS REGARD, THE DPC WOULD CALL ANNUALLY FOR A JOINT REPORT FROM THE MC AND THE SCEPC ON AGREEMENTS OR ARRANGEMENTS FOR SUPPORT OF NATO MILITARY FORCES BY CIVIL RESOURCES WHICH HAVE BEEN COMPLETED OR ARE PENDING. THE FIRST REPORT TO THE DPC SHOULD BE MADE AT THE DECEMBER 1975 MINISTERIAL SESSION.

3. FOR USNATO:

A. AT THE SAME TIME THE US MEMORANDUM IS INTRODUCED INTO THE MILITARY COMMITTEE, YOU SHOULD BRIEF ASYG HUMPHREYS AS WELL AS CEP DIRECTOR DEVEGLIA AND HIS STAFF REGARDING THE CONTENT OF THE MEMORANDUM AND THE OBJECTIVES OF OUR PROPOSALS. THE BRIEFING SHOULD BE CONDUCTED AT A SUITABLY HIGH LEVEL AND SHOULD SEEK THE COOPERATION OF THE INTERNATIONAL STAFF (IS) IN MOVING THE SCEPC TOWARD THE EFFECTIVE IMPLEMENTATION OF THE PROPOSALS CONTAINED IN THE FORTHCOMING INVITATION TO BE ISSUED BY THE MC (SEE PARA 2B ABOVE). WE WOULD FIND IT PARTICULARLY HELPFUL IF, IN RESPONSE TO THE MC INVITATION, THE CEP DIRECTORATE WERE TO PLACE THE ITEM ON THE AGENDA FOR THE REINFORCED MEETING OF THE SCEPC SCHEDULED FOR FEBRUARY 26-27, 1975. IN CONJUNCTION WITH THIS, WE WOULD HOPE THE CEP DIRECTORATE COULD CIRCULATE A DOCUMENT TO ALL NATO CAPITALS WELL  
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IN ADVANCE OF THE MEETING (PREFERABLY VIA THE NATO-WIDE SYSTEM), IN WHICH THE MC INVITATION WOULD BE REPORTED, AND IN WHICH THE SCEPC WOULD BE INVITED TO (1) ACCEPT THE INVITATION, (2) EXPRESS ITS DESIRE TO COOPERATE FULLY WITH THE MILITARY COMMITTEE ALONG THE LINES SUGGESTED IN THE INVITATION (SEE PARA 2B ABOVE), AND (3) INSTRUCT THE PERMANENT SESSION OF THE SCEPC TO WORK OUT THE MODALITIES AND PROCEDURAL ARRANGEMENTS TO IMPLEMENT THE MC INVITATION AND REPORT ITS PROGRESS TO THE NEXT REINFORCED MEETING OF THE SCEPC IN MAY 1975.

B. YOU SHOULD ALSO BRIEF THE SYG AND HIS STAFF AT THE SAME TIME REGARDING THE U.S. MEMORANDUM AND ITS PROPOSALS. YOU SHOULD SEEK TO OBTAIN THE SYG'S COOPERATION IN MOVING THE DPC TOWARD SUPPORTING THE MC PROPOSAL AND ASSUMING

AN OVERSEER ROLE IN CARRYING OUT ITS PROVISIONS. WE  
WOULD HOPE THAT THE DPC WOULD RECEIVE AND ACT ON THE MC

REQUEST IN TIME TO HAVE AN IMPACT IN CAPITALS PRIOR TO  
THE FEBRUARY MEETING OF THE REINFORCED SCEPC.

4. IN CALENDAR FORM, OUR IDEAL SCENARIO FOR THE INITIAL  
COORDINATED IMPLEMENTATION OF THE CIVIL SUPPORT PROPOSAL  
WOULD APPEAR AS FOLLOWS:

A. PRESENTATION OF U.S. MEMORANDUM TO THE MC: ASAP

B. BRIEFINGS OF SYG, ASYG, CEP DIRECTOR AND STAFFS:  
CONCURRENTLY WITH INTRODUCTION OF MEMORANDUM INTO MC.

C. MC ISSUES (1) COMMUNICATIONS TO SYG AND MNCS,  
(2) INVITATION TO SCEPC AND (3) REQUEST TO DPC:  
LATE JANUARY 1975

D. CEP DIRECTORATE CIRCULATES INVITATION DOCUMENT (SEE  
PARA 3A ABOVE) TO NATO CAPITALS: EARLY FEBRUARY

E. DPC APPROVES AND IMPLEMENTS MC REQUEST: MID-FEBRUARY

F. SCEPC ACCEPTS MC INVITATION, NOTES DPC ACTION ON  
MC REQUEST, AND APPROVES CEP DIRECTORATE DOCUMENT (SEE  
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PARA 3A ABOVE): FEBRUARY 26-27, 1975

G. MC AND SCEPC PERMREPS HOLD FIRST MEETINGS TO WORK  
OUT MODALITIES AND PROCEDURES FOR IMPLEMENTING PROPOSALS:  
MARCH 1975

H. PROGRESS REPORT TO MC AND REINFORCED SCEPC: MAY 1975

I. FIRST MC/SCEPC PROGRESS REPORT TO THE DPC IN  
MINISTERIAL SESSION: DECEMBER 1975

5. IN PREPARING THESE INSTRUCTIONS WE HAVE CONSIDERED  
THE TIMING AND MODALITY OF INTRODUCING THE PROPOSAL TO  
THE VARIOUS NATO COMMITTEES. WE WOULD LIKE TO MOVE THIS  
PROJECT FORWARD NOW EVEN THOUGH FINAL APPROVAL OF THE  
MINISTERIAL GUIDANCE (WHICH WE EXPECT TO CONTAIN STRONG  
SUPPORT FOR THE USE OF CIVIL RESOURCES IN A CONVENTIONAL  
DEFENSE POSTURE) IS NOT EXPECTED UNTIL THE SPRING OF  
1975. WE BELIEVE THAT, GIVEN THE MILITARY APPRECIATION  
PAPER STATEMENT (PARA 2, REF A) AS WELL AS THE TREND  
IN NATO TOWARD MORE COOPERATION IN THE RESOURCE AREA,  
THERE EXISTS A SUFFICIENT DEGREE OF SUPPORT AMONG THE

ALLIES TO GAIN APPROVAL OF OUR PROPOSAL AT THIS TIME.

IN FACT, TWO SPECIFIC EXAMPLES OF CIVIL-MILITARY SUPPORT PROJECTS FALLING WITHIN THE PARAMETERS OF THE PROPOSAL (LOC) AND AVIATION PLANNING) ARE ALREADY GETTING UNDERWAY IN NATO. APPROVAL OF THE MINISTERIAL GUIDANCE IN THE SPRING WOULD THEN LEND FURTHER IMPETUS TO THE PROJECT AND PROVIDE IT WITH A FIRM DOCUMENTARY BASE.

6. CURRENT BILATERAL NEGOTIATIONS FOR HOST NATION SUPPORT SHOULD CONTINUE IN SUPPORT OF THE FOREGOING PROPOSAL. SUCH NEGOTIATIONS SUSTAIN CURRENT PLANNING AND MAY PROVIDE A BASIS FOR EXPANSION INTO NATO-WIDE AGREEMENTS.

7. FYI. OUR STRATEGY IS TO HAVE THE PROPOSAL DRIVEN FORWARD, AT LEAST INITIALLY, BY THE MILITARY AUTHORITIES. GIVEN THEIR SUPPORT IN NATO, WE BELIEVE THE PROPOSAL WOULD SUBSEQUENTLY HAVE AN EXCELLENT CHANCE OF GAINING DPC AND SCEPC COOPERATION AS WE DESIRE. THEREFORE, CONFIDENTIAL

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WE WOULD APPRECIATE ANY DISCREET, COORDINATED EFFORTS BY THE MISSION AND USDELMC TO INSURE THAT THE MILITARY COMMITTEE FAVORABLY APPROVES THE PROPOSAL. IN THIS REGARD, WE WOULD HAVE NO OBJECTION IF USDELMC/USNATO WERE TO DISCUSS WITH THE SYG AND THE CHAIRMAN, MC, THE U.S. MEMORANDUM PRIOR TO ITS FORMAL INTRODUCTION TO THE MC. END FYI. KISSINGER UNQTE KISSINGER

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